

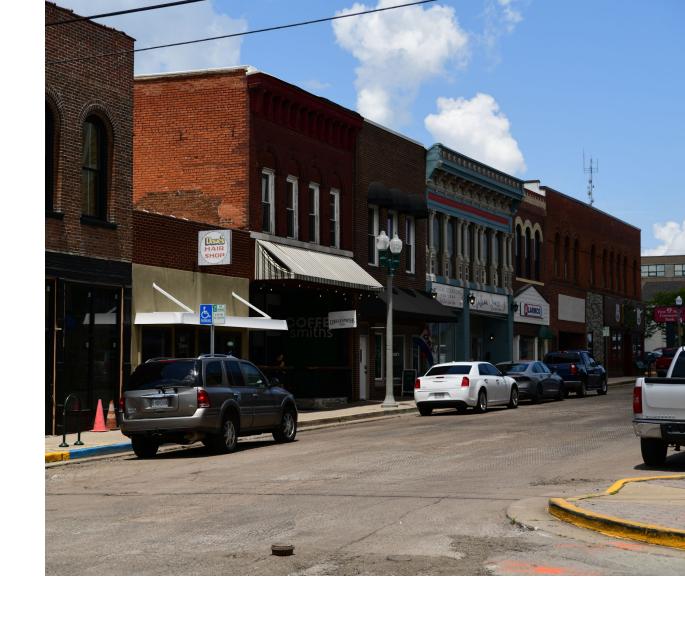
DOWNTOWN STAKEHOLDER GROUP WORKSHOP #3 September 8, 2025



Meeting Agenda

Downtown Stakeholder Group Workshop #3 September 8, 2025

- Project Overview, Objective, and Timeline
- Downtown Stakeholder Group
 Workshop #2 Recap and Summary
- Downtown Revitalization Principles and Draft Framework Plan
- Small-Group Work Session





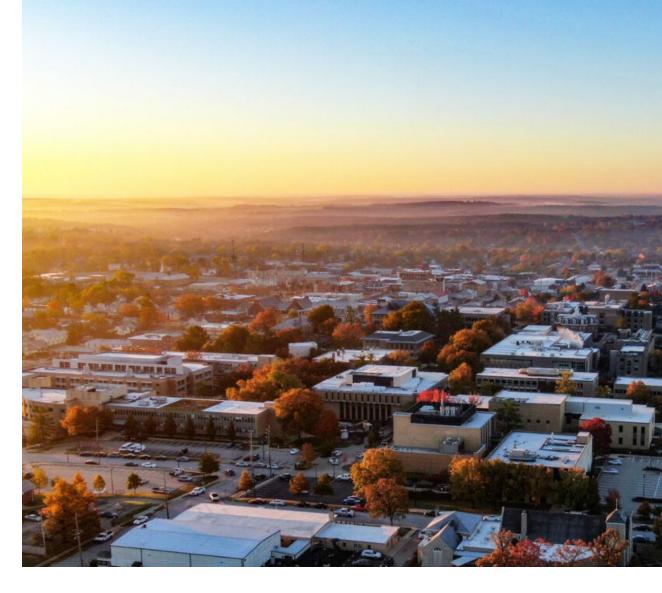


Project Objective

The objective of this project is to develop a complete **Comprehensive Plan Update** for the City of Rolla.

The Comprehensive Plan will cover the whole City of Rolla, as well as portions of Phelps County identified for future strategic annexation, and update the current Comprehensive Plan that was adopted in 2006.

The Comprehensive Plan Update will include a Vision; Goals; supporting Objectives; Future Land Use Plan; Parks, Recreation, and Open Space Plan; Bicycle and Pedestrian Facilities Plan; Streets and Roads Plan; Focus Area Plan for Downtown Rolla; and Strategic Implementation Plan.







Focus Area Process

1. Meeting #1 – *May 9, 2025:*

Downtown stakeholder listening session, input, and generative discussion.

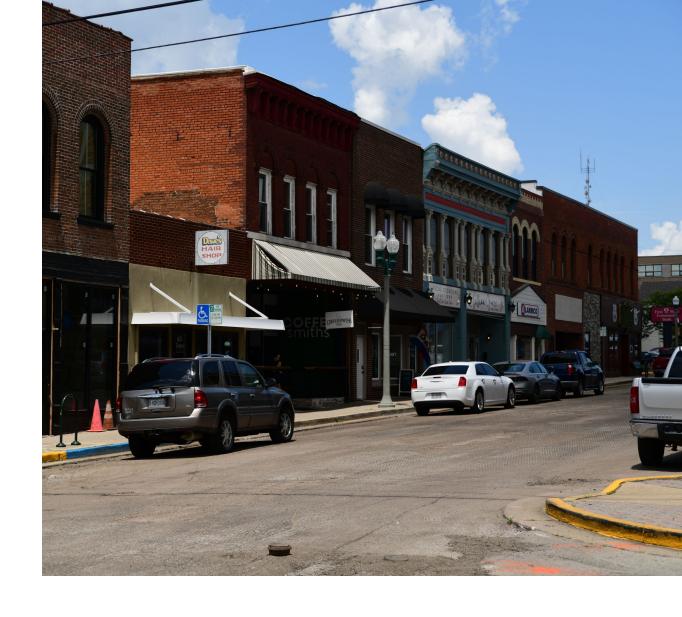
2. Meeting #2 – *July 21, 2025:*

Review of consensus issues, opportunities, and ideas (gathered from Meeting #1 and Downtown Rolla analysis) and prioritization of Downtown revitalization ideas (small-group workshop).

3. Meeting #3 – *Today, September 8, 2025:*Downtown Revitalization Principles,
revitalization Framework Plan, and draft
implementation strategies.

4. Draft Comprehensive Plan Open House – Date to Be Determined:

Draft Downtown Focus Area Plan (as part of the Draft Comprehensive Plan).







Project Timeline

Phase 1

Existing Conditions Analysis

Technical Tasks

Project Kick-Off & Onboardina

Data Collection & Base Mapping

Existing Physical & Regulatory Conditions Analysis

Institutional Growth & Expansion Analysis

Demographic & Housing Analysis

Transportation Analysis

Existing Plan Review, Assessment & Prioritization

Draft Consensus Issues & Opportunities

Community Engagement

Rolla Community
Survey

Rolla Business Owners'
Survey

Rolla Business Owners' Roundtable #1

Steering Committee Meeting #1 – Plan Assessment Workshop

Steering Committee
Meeting #2 – Draft
Consensus Issues &
Opportunities

Draft Concensus Issues and Opportunities

Phase 2

Community Visioning and Goal Setting

Technical Tasks

Draft Community Vision

Draft Comprehensive Goals & Objectives

Revised Draft Community Vision, Goals, Objectives & Strategies

Community Engagement

Steering Committee Meeting #3 – Vision, Goals & Objectives

Public Workshop #1 – Vision, Goals & Objectives

Planning & Zoning Commission Presentation #1

Draft Community Vision, Goals, and Strategies

Phase 3

Draft Comprehensive Plan Recommendations

Community

Engagement

Rolla Business Owners'

Roundtable #2

Steering Committee

Meeting #4 - Draft

Comprehensive Plan

Recommendations

Public Workshop #2 -

Draft Comprehensive

Plan

Recommendations

Technical Tasks

Final Community Vision, Goals, Objectives & Strategies

Draft Economic & Workforce
Development Strategies

Draft Housing Strategy

Draft Institutional Growth & Expansion Strategies

Draft Community Place Types & Future Land Use Plan

Draft Transportation Recommendations

Draft Parks & Recreation Recommendations

Public Infrastructure Recommendations

Stormwater & Flood Recommendations

Draft Focus Area Plans

Draft Comprehensive Plan Document

Phase 4

Final Comprehensive Plan and Adoption Activities

Technical Tasks

Final Economic & Workforce Development Strategies

Final Housing Strategy

Final Institutional Growth & Expansion Strategies

Final Community Place Types & Future Land Use Plan

Final Transportation Recommendations

Final Parks & Recreation Recommendations

Final Public Infrastructure Recommendations

Final Stormwater & Flood Recommendations

Final Focus Area Plans

Strategic Plan and Implementation
Plan

Engagement
Final Public

Community

Open House

Planning & Zoning
Commission Meeting

City Council Meeting

Public Hearing Presentation

PLAN ADOPTION

Final Comprehensive Plan Document





Economic Development Opportunities

Rolla's future economic development opportunities will be driven by the presence of **Phelps Health** and, to a greater extent, **Missouri S&T**. These institutions can be leveraged for economic development in **three (3) primary ways**:

- Attracting companies to Rolla that want to hire Missouri S&T graduates (engineering, advanced manufacturing, and computer science/information technology), or which provide supportive services to a major healthcare system.
- 2. Supporting the ability of Missouri S&T staff and graduates to found companies in Rolla, "commercializing" the university's fields of study (i.e. the Cortex Innovation District in St. Louis).
- 3. Supporting the development of community amenities in vibrant, mixed-use districts that provide the quality of life that companies, students, professionals, and physicians are looking for when choosing a community in which to go to school, work, and live.





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Downtown Stakeholder Workshop #2 July 21, 2025



Downtown Rolla Focus Area

City of Rolla, Missouri

ONE WORD!

To Describe Downtown Rolla Today...

To Describe Downtown Rolla in 2035...

















Downtowns Work When They Have...

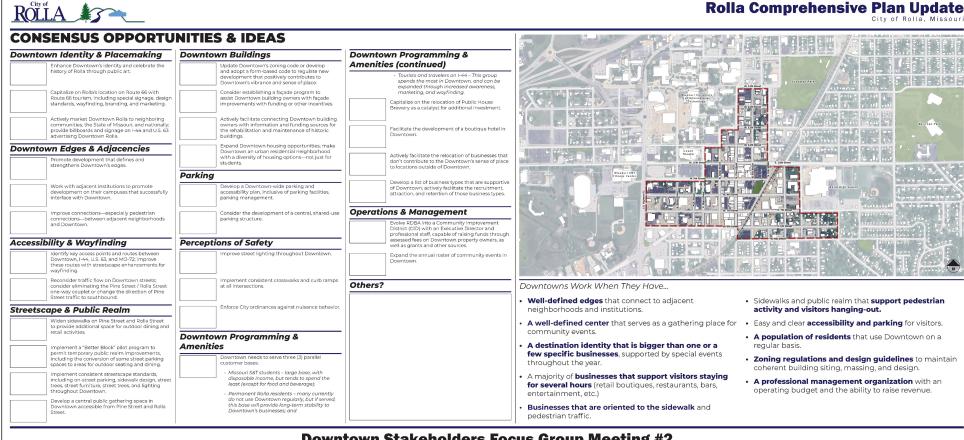
- Well-defined edges that connect to adjacent neighborhoods and institutions.
- A well-defined center that serves as a gathering place for community events.
- A destination identity that is bigger than one or a few specific businesses, supported by special
 events throughout the year.
- A majority of businesses that support visitors staying for several hours (retail boutiques, restaurants, bars, entertainment, etc.)
- Businesses that are oriented to the sidewalk and pedestrian traffic.
- Sidewalks and public realm that support pedestrian activity and visitors hanging-out.
- Easy and clear accessibility and parking for visitors.
- A population of residents that use Downtown on a regular basis.
- Zoning regulations and design guidelines to maintain coherent building siting, massing, and design.
- A professional management organization with an operating budget and the ability to raise revenue.





Consensus **Opportunities & Ideas Workshop**

- These are ideas from our first meeting as to how to revitalize Downtown
- Prioritize your top four (4) ideas with the sticker dots
- Review, modify, and add to the list of consensus ideas and opportunities and the themes for Downtown success!



Downtown Stakeholders Focus Group Meeting #2

Consensus Issues, Opportunities, and Ideas

July 21, 2025







Rolla Comprehensive Plan Update

CONSENSUS OPPORTUNITIES & IDEAS

Downtown Identity & Placemaking

nhance Downtown's identity and celebrate the history of Rolla through public art.



Capitalize on Rolla's location on Route 66 with Route 66 tourism, including special signage, design standards, wayfinding, branding, and marketing.



Actively market Downtown Rolla to neighboring communities, the State of Missouri, and nationally; provide billboards and signage on I-44 and U.S. 63 advertising Downtown Rolla.

Downtown Edges & Adjacencies



Promote development that defines and strenathens Downtown's edaes.



Work with adjacent institutions to promote development on their campuses that successfully interface with Downtown.



mprove connections—especially pedestrian connections—between adjacent neighborhoods

Accessibility & Wayfinding

dentify key access points and routes between owntown, I-44, U.S. 63, and MO-72; improve these routes with streetscape enhancements for



Reconsider traffic flow on Downtown streets; consider eliminating the Pine Street / Rolla Street one-way couplet or change the direction of Pine Street traffic to southbound.

Streetscape & Public Realm

Widen sidewalks on Pine Street and Rolla Street to provide additional space for outdoor dining and retail activities.



Implement a "Better Block" pilot program to permit temporary public realm improvements, including the conversion of some street parking spaces to areas for outdoor seating and dining Implement consistent streetscape standards.



trees, street furniture, street trees, and lighting throughout Downtown Develop a central public gathering space in Downtown accessible from Pine Street and Rolla

including on-street parking, sidewalk design, stree

Downtown Buildings



Update Downtown's zoning code or develop and adopt a form-based code to regulate new development that positively contributes to Downtown's vibrance and sense of place.



Consider establishing a facade program to assist Downtown building owners with facade improvements with funding or other incentives.



Actively facilitate connecting Downtown building owners with information and funding sources for the rehabilitation and maintenance of historic



Expand Downtown housing opportunities; make Downtown an urban residential neighborhood with a diversity of housing options-not just for

Parking



Develop a Downtown-wide parking and accessibility plan, inclusive of parking facilities parking management.



Consider the development of a central, shared-use

Perceptions of Safety



mprove street lighting throughout Downtown.



implement consistent crosswalks and curb ramps at all intersections.



Enforce City ordinances against nuisance behavior

Downtown Programming & Amenities



Downtown needs to serve three (3) parallel

- Missouri S&T students large base, with disposable income, but tends to spend the least (except for food and beverage);
- Permanent Rolla residents many currently do not use Downtown regularly, but if served, this base will provide long-term stability to Downtown's businesses; and

Downtown Programming & Amenities (continued)

Tourists and travelers on I-44 - This group spends the most in Downtown, and can be expanded through increased awareness, marketing, and wayfinding.



Capitalize on the relocation of Public House Brewery as a catalyst for additional investment.

Facilitate the development of a boutique hotel in Downtown

Actively facilitate the relocation of businesses that don't contribute to the Downtown's sense of place to locations outside of Downtown

Develop a list of business types that are supportive of Downtown; actively facilitate the recruitment, attraction, and retention of those business types.

Operations & Management



Evolve RDBA into a Community Improvement District (CID) with an Executive Director and professional staff, capable of raising funds through assessed fees on Downtown property owners, as well as grants and other sources.

Expand the annual roster of community events in

Others?

- Safe public bathrooms
- Move substation @ 8th and Olive Street
- S&T should clean up the old MFA Oil site

Downtowns Work When They Have...

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Downtown Stakeholders Focus Group Meeting #2

Consensus Issues, Opportunities, and Ideas July 21, 2025



H3 STUDIO TEAM







Rolla Comprehensive Plan Update

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CONSENSUS OPPORTUNITIES & IDEAS

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Work with adjacent institutions to promote development on their campuses that successfully interface with Downtown.



Improve connections—especially pedestrian connections—between adjacent neighborhoods and Downtown.

Accessibility & Wayfinding

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Identify key access points and routes between Downtown, I-44, U.S. 63, and MO-72; improve these routes with streetscape enhancements for wayfinding



Reconsider traffic flow on Downtown streets; consider eliminating the Pine Street / Rolla Street one-way couplet or change the direction of Pine Street traffic to southbound.

Streetscape & Public Realm

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Consider establishing a façade program to assist Downtown building owners with façade improvements with funding or other incentives.



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Expand Downtown housing opportunities; make Downtown an urban residential neighborhood with a diversity of housing options—not just for students.

Parking



Develop a Downtown-wide parking and accessibility plan, inclusive of parking facilities, parking management.



Consider the development of a central, shared-use parking structure.

Perceptions of Safety



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Downtown Stakeholders Focus Group Meeting #2

Consensus Issues, Opportunities, and Ideas July 21, 2025



H3 STUDIO TEAM



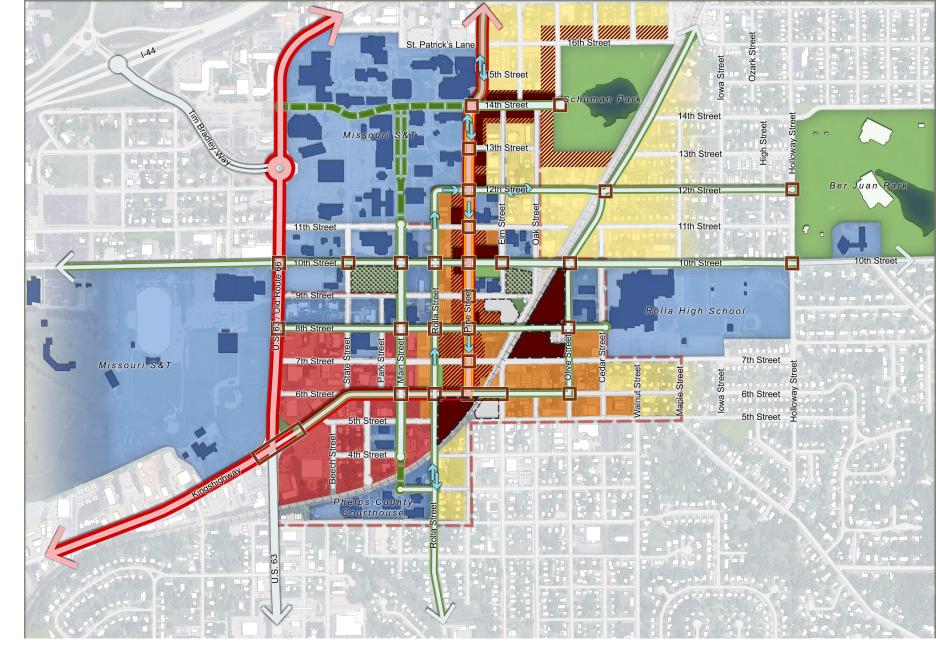




Downtown Rolla Focus Area

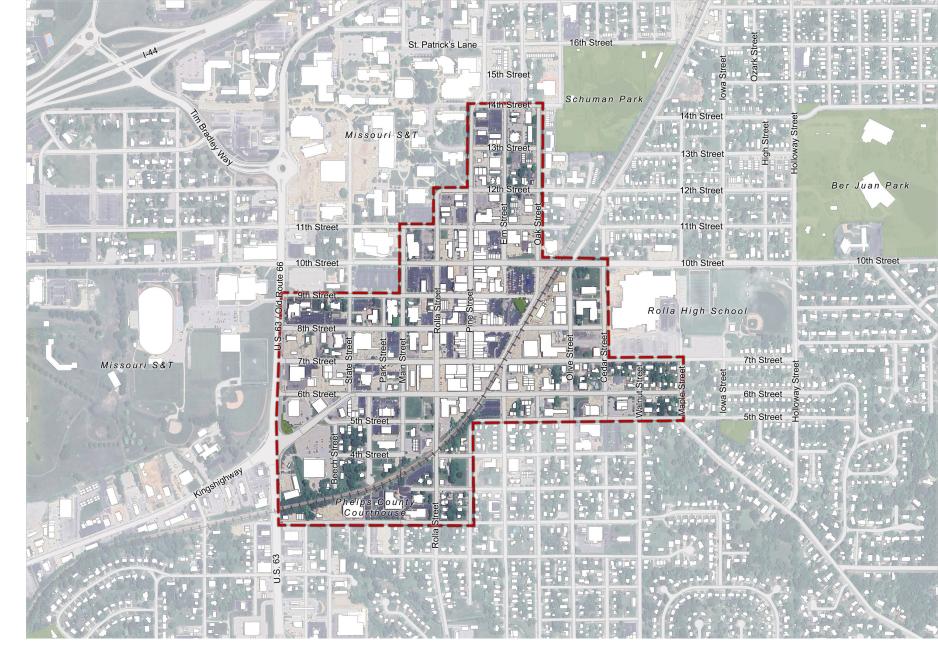
Downtown Framework Plan

- 1. Continue to revitalize Pine Street with mixeduse infill development with ground-floor storefronts and outdoor program space.
- 2. Provide distributed and managed shared parking.
- 3. Create a Downtown square to provide a needed central gathering space.
- 4. Facilitate the future redevelopment of large sites with new mixed-use projects.
- 5. Integrate Missouri S&T into Downtown.
- Celebrate Route 66 with streetscape improvements, branding, and supportive adjacent commercial and institutional development.
- 7. Improve Main Street as a connection between S&T and the Phelps County Courthouse with a new bridge crossing.
- Improve key streetscapes as connectors between Downtown civic and institutional amenities.
- Develop improved intersections and crosswalks at key streets and enhance access to Pine Street.
- 10. Enhance the operational and funding capacity of Downtown through the establishment of a professional management organization.









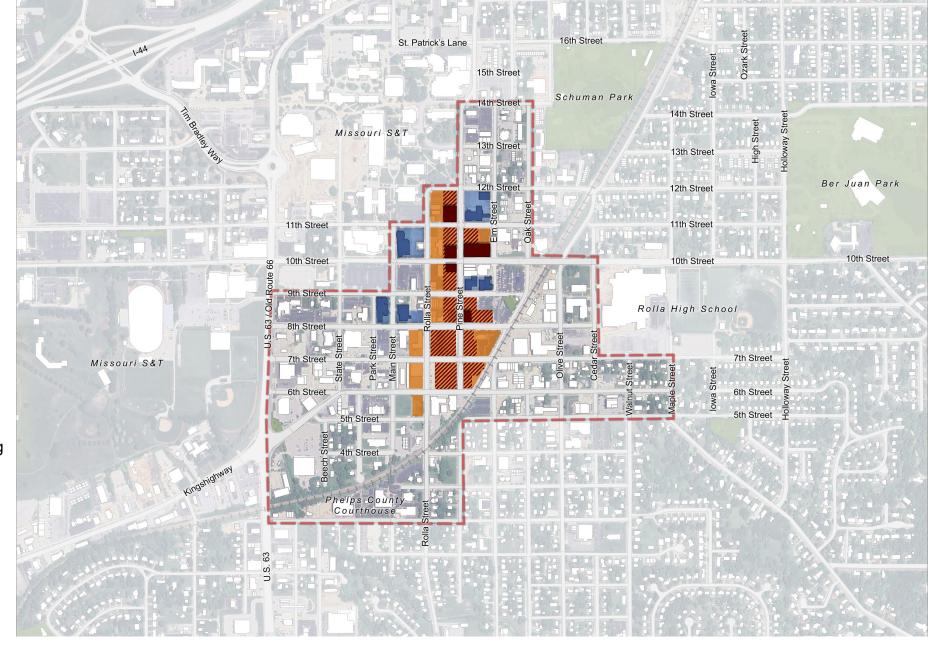




Principle 1

Continue to revitalize Pine Street with mixed-use infill development with groundfloor storefronts and outdoor program space.

- Establish a façade program to provide property owners with assistance in improving their building facades and storefronts.
- Facilitate infill development of vacant lots, surface parking lots, and other underdeveloped sites along Pine Street.
- Inventory and actively facilitate re-tenanting of vacant storefronts.
- Provide outdoor space for seating and dining; consider the conversion of some existing parking spaces, and facilitate creation of outdoor program space at Public House Brewing.
- Consider establishing advisory design guidelines for Downtown buildings.



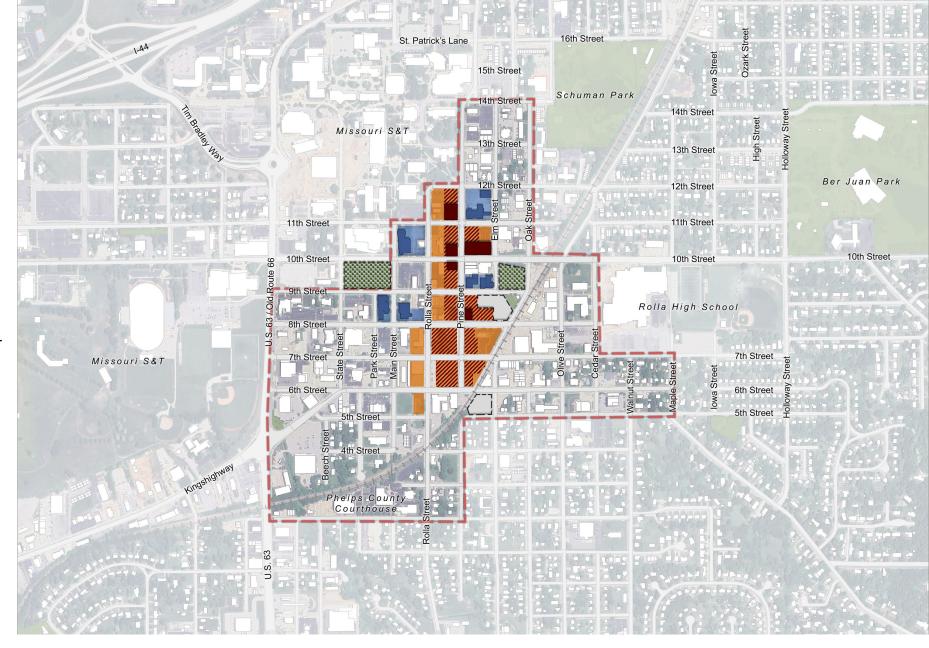




Principle 2

Provide distributed and managed shared parking, using the municipal lot and Leach Theater lot as multiuse parking plazas.

- Improve the lighting on the municipal lots on 6th and 9th Streets.
- Develop a shared-use agreement with S&T for the Leach Theater lot.
- Improve the 10th Street municipal lot and Leach Theater lots a multi-use parking plazas with enhanced trees, landscaping, and utility services to function as special events venues.
- · Implement a parking wayfinding plan.
- Implement a comprehensive parking operations and management plan for weekday, weekend, and special event parking.



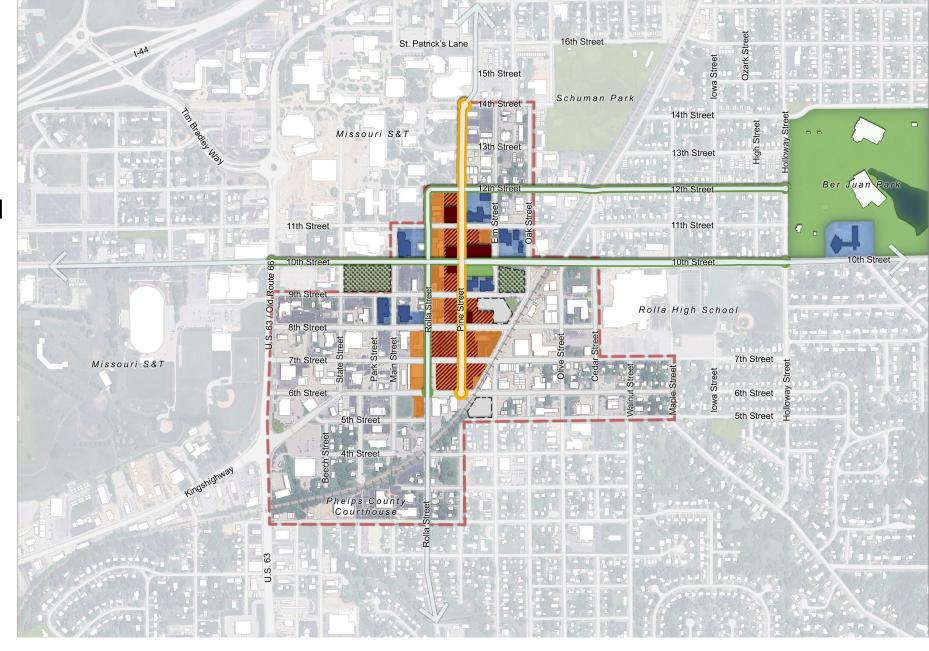




Principle 3

Create a Downtown square to provide a needed central gathering space at Pine and 10th Streets.

- Develop a new square on existing publicowned properties adjacent to City Hall and the Rolla Public Library.
- Develop a signature "retail street" streetscape for Pine Street, between 6th Street and 14th Street.
- Implement streetscape improvements to Rolla Street.
- Implement streetscape improvements to 10th Street and 12th Street connecting to Ber Juan Park.



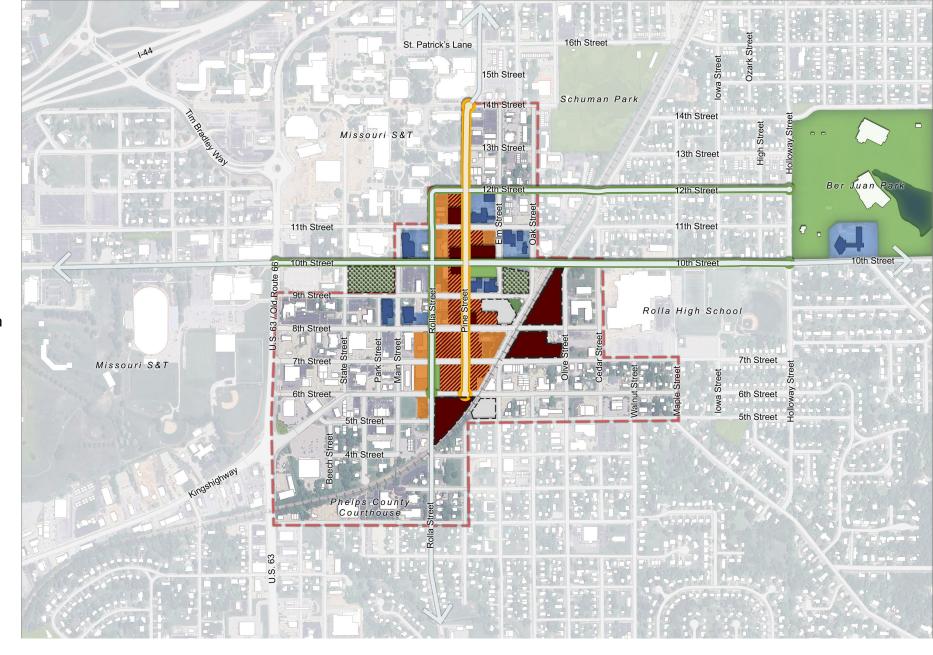




Principle 4

Facilitate the future redevelopment of large sites with new mixed-use projects.

- Promote the redevelopment of the vacant Meek's Builders Supply site on 6th Street.
- Work with Meek's to relocate their store on 7th Street and promote the redevelopment of that site.
- Work with S&T to redevelop the former MFA Oil property as a mixed-use development.



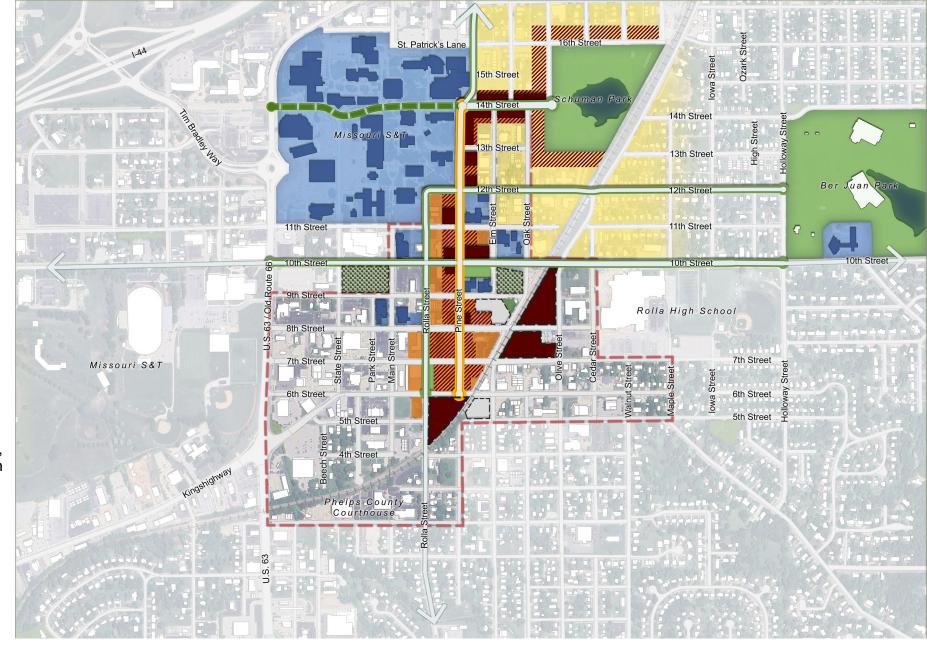




Principle 5

Integrate Missouri S&T into Downtown with a northern gateway to Downtown at 14th Street, linking S&T to Schuman Park.

- Facilitate implementation of S&T's plan to create a mixed-use development on 14th Street between Pine Street and Schuman Park.
- Assist with the development of gateway urban design features at 14th Street to provide a northern edge to Downtown.
- Promote the development of higher density, higher value housing surrounding Schuman Park.



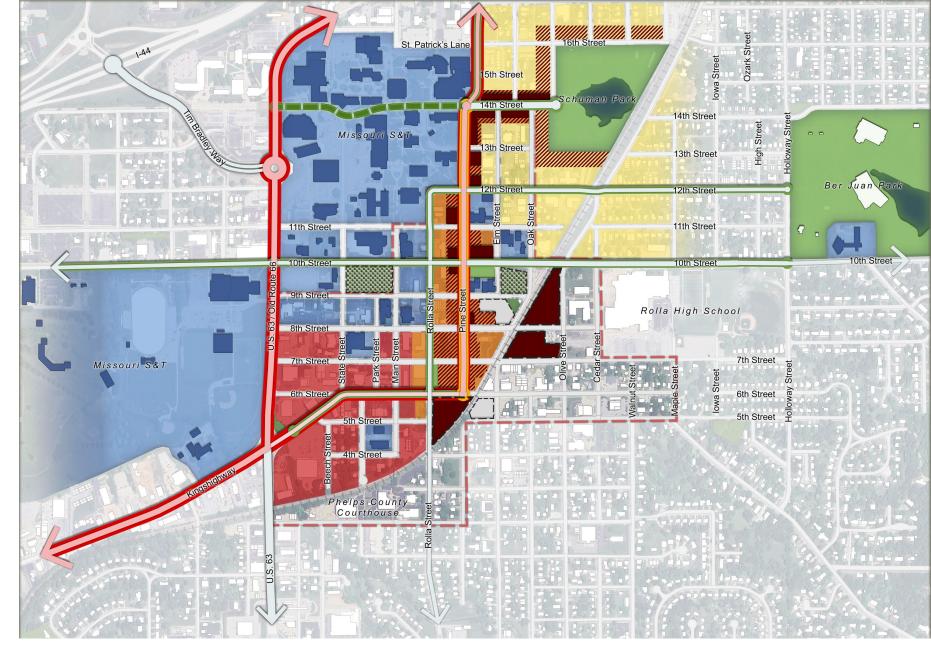




Principle 6

Celebrate Route 66 with streetscape improvements, branding, and supportive adjacent commercial and institutional development.

- Implement a signature Route 66 streetscape for U.S. 63 and Kingshighway.
- Incorporate Route 66 signage and urban design features into the streetscapes of Pine Street and 6th Street / Kingshighway, the original alignment of Route 66.
- Develop commercial design guidelines for adjacent commercial development to promote Route 66 history and heritage tourism.
- Work with S&T on adjacent institutional development that supports Route 66 branding and heritage.
- Make Pine Street a key entrance to Downtown from U.S. 63.



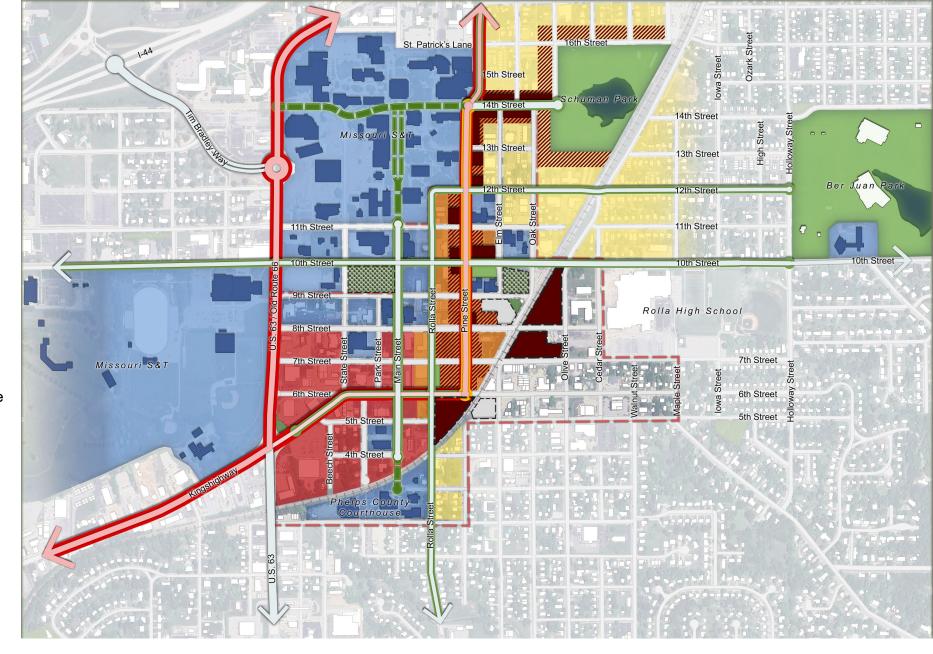




Principle 7

Improve Main Street as a connection between S&T and the Phelps County Courthouse with a new bridge crossing.

- Develop a signature streetscape on Main Street.
- Connect Main Street to the S&T east-west pedestrian connector the campus quad.
- Develop a new Main Street bridge over the railroad to the replace the deteriorated bridge that was demolished.



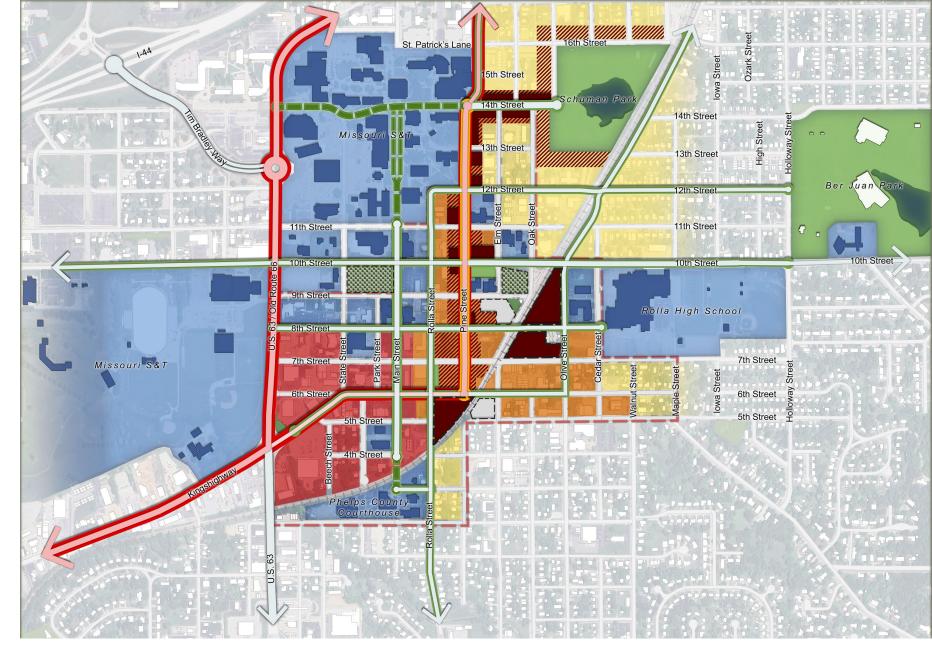




Principle 8

Improve key streetscapes as connectors between Downtown civic and institutional amenities.

- Develop an improved streetscape on 8th
 Street to link Rolla High School, the Post
 Office, First United Methodist Church, and
 Missouri S&T's athletics campus.
- Extend Rolla Street streetscape improvements south to connect to the Old Town Neighborhood.
- Extend 10th Street streetscape improvements west to connect to Phelps Health.
- Implement streetscape improvements to Olive Street to connect north into the Schuman / Ber Juan Neighborhood.
- Make Rolla Street a key entrance to Downtown from Highway 72.



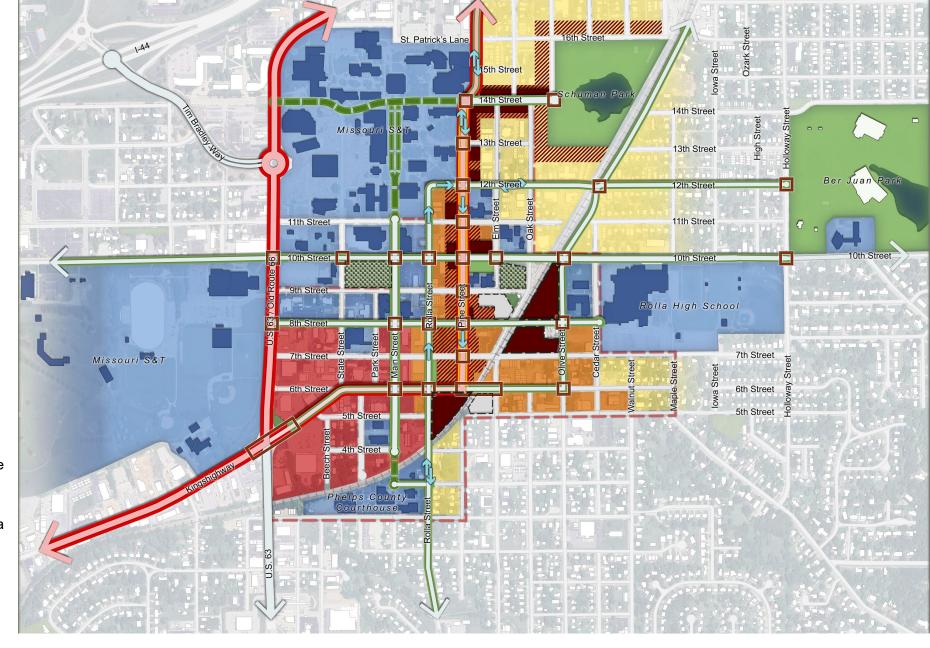




Principle 9

Develop improved intersections and crosswalks at key streets and enhance access to Pine Street.

- Improve all intersections of Pine Street between 14th Street and 6th Street, and all intersections of 10th Street between U.S. 63 and Olive Street with signature paving and ADA curb cuts.
- Improve key intersection on Main Street, Rolla Street, and Olive Street with signature paving and ADA curb cuts.
- OPTION 1 Reverse the direction of the Pine Street / Rolla Street one-way couplet, with Pine Street carrying southbound traffic and Rolla Street carrying northbound traffic.
- OPTION 2 Reconfigure Pine Street and Rolla Street to both carry two-way traffic.



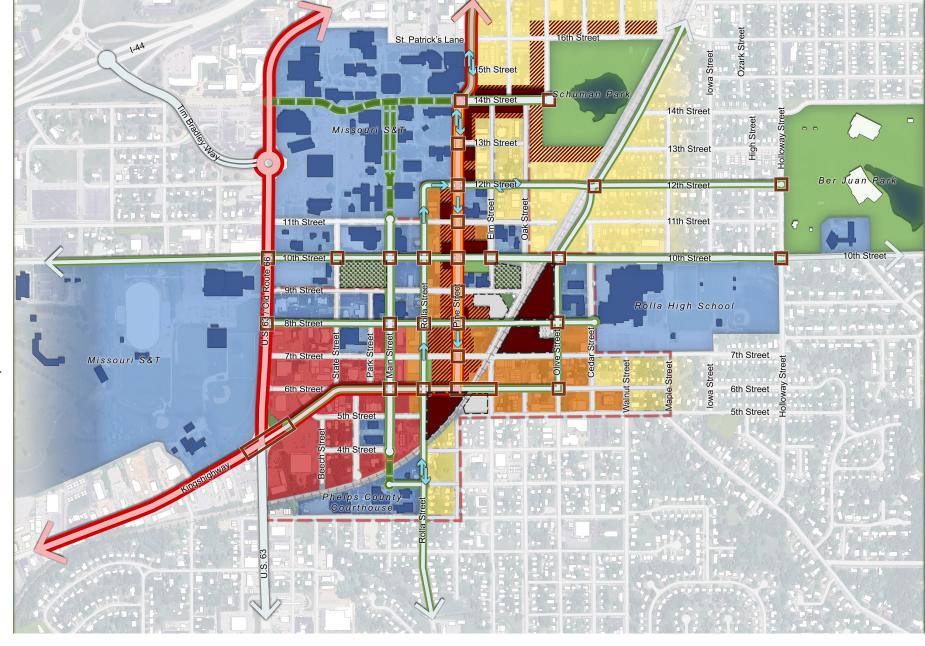




Principle 10

Enhance the operational and funding capacity of Downtown through the establishment of a professional management organization.

- Transition the Rolla Downtown Business
 Association (RDBA) into a Special Business
 District (SBD) or Community Improvement
 District (CID) or establish a new SBD or CID for
 Downtown.
- Consider that establishment of one or more Neighborhood Improvement Districts (NIDs) to fund specific improvement projects.
- Consider the establishment of an Entertainment District.







Operations and Management Organizations – Types and Overview

- Special Business District (SBD)
 Authorized by Missouri Statutes 71.790 71.808
- Community Improvement District (CID)

 Authorized by Missouri Statutes 67.1401 67.1571

 (the "Community Improvement District Act")
- Neighborhood Improvement District (NID)
 Authorized by Missouri Statutes 67.453 67.475
 (the "Neighborhood Improvement District Act")





Special Business District (SBD)

71.790 – 71.808, RSMo

ESTABLISHMENT

- By ordinance
- Ordinance my be initiated by the governing body of the City, or by a petition of one or more property owners
- A public hearing is required, and all property owners within the proposed district boundary shall be notified by mail
- Determination of expenditures of the SBD is made by the governing body of the City
- A power of the governing body of the City, not a separate entity

ASSESSMENT POWERS

- Special assessments / taxes
- For property, not to exceed \$0.85 per \$100.00 of assessed value
- For business, not to exceed 50% of business license taxes

OPERATIONAL AUTHORITIES

- Improve, maintain, and operate publicly-owned property and rightsof-way within the district
- Promote business activity within the district
- Provide special cleaning and security services within the district





Community Improvement Districts (CID)

67.1401 – 67.1571, RSMo

ESTABLISHMENT

- By ordinance
- Requires a petition signed by property owners collectively owning more that 50% by assessed value within the proposed district boundary, AND Signed by more than 50% per capita of all property **owners** within the proposed district boundary
- A 5-year plan for assessments and improvements
- Can be established as either a political subdivision or as a not-forprofit corporation

ASSESSMENT POWERS

- Special assessments / taxes
- Real property tax (political subdivision only)
- Sales tax (political subdivision only)

OPERATIONAL AUTHORITIES

- Accept grants and donations
- Borrow money from private and public sources
- Issue public bonds
- Purchase, own, and sell real property
- Maintain a paid professional staff
- Improve, maintain, and operate publicly-owned property and rightsof-way within the district
- Produce public events within the district
- Provide special cleaning and security services within the district





Neighborhood Improvement District (NID)

67.453 – 67.475, RSMo

ESTABLISHMENT

- By ballot measure at a general or special election
- Requires a simple majority approval by all qualified voters residing within the proposed district boundary
- Associated with a designated improvement project or projects, with an established project budget and funding plan
- Has a fixed date of dissolution
- Established as a political subdivision

ASSESSMENT POWERS

 Special assessments for the repayment of bonds issued for funding of the designated improvement project or projects

OPERATIONAL AUTHORITIES

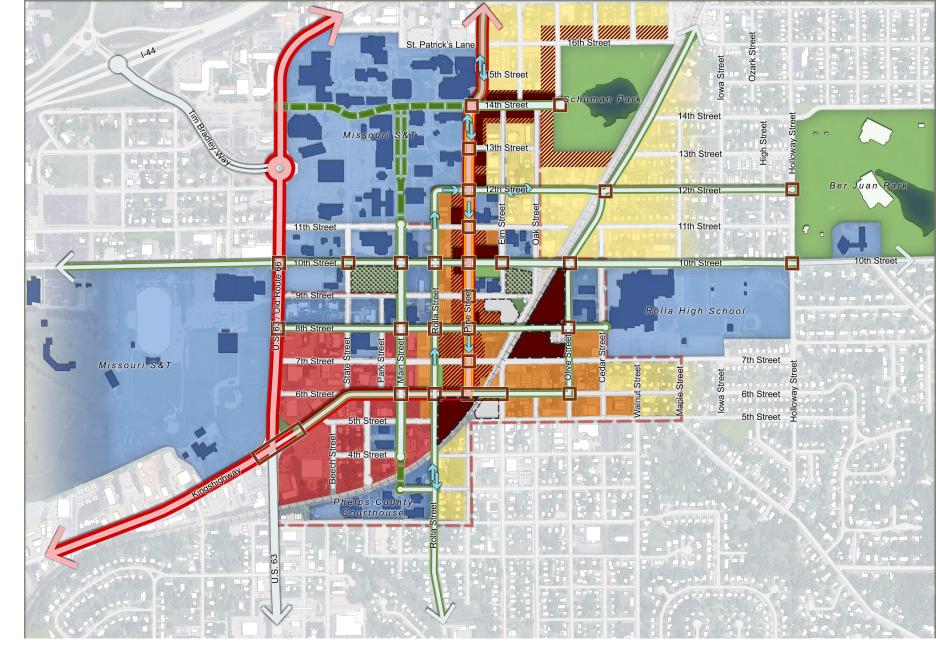
- Issue public bonds for the funding of the designated improvement project of projects
- Complete the designated improvement project or projects
- Collect assessment for the repayment of issued bonds





Downtown Framework Plan

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- 2. Provide distributed and managed shared parking.
- 3. Create a Downtown square to provide a needed central gathering space.
- 4. Facilitate the future redevelopment of large sites with new mixed-use projects.
- 5. Integrate Missouri S&T into Downtown.
- Celebrate Route 66 with streetscape improvements, branding, and supportive adjacent commercial and institutional development.
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Downtown Revitalization Principles and Draft Framework Plan

Consensus Opportunities & Ideas Workshop

- Review, modify, and add to the Downtown Revitalization Principles and implementation strategies
- Prioritize your top four (4) implementation strategies with the sticker dots

